

## Multinational Species Conservation Fund

### Appropriations Language

*For expenses necessary to carry out the African Elephant Conservation Act, the Asian Elephant Conservation Act of 1997, the Rhinoceros and Tiger Conservation Act of 1994, the Great Ape Conservation Act of 2000, and the Neotropical Migratory Bird Conservation Act, \$7,000,000, to remain available until expended. (16 U.S.C. 1538, 4201-03, 4211-13, 4221-25, 4241-45, 4261-66, 5301-06, 6101-09, 6301; Public Law 105-96.).*

### Authorizing Statutes

***African Elephant Conservation Act***, (16 U.S.C. 4201-4203, 4211-4213, 4221-4225, 4242-4245, 1538). Authorizes funding for approved projects for research, conservation, management and protection of African elephants and their habitats. Authorizes prohibitions against the sale, importation, and exportation of ivory derived from African elephants. Authorization of Appropriations: Expires September 30, 2007.

***Asian Elephant Conservation Act***, (16 U.S.C. 4261-4266, 1583). Authorizes financial assistance for cooperative projects for the conservation and protection of Asian elephants and their habitats. Authorization of Appropriations: Expires September 30, 2007.

***Rhinoceros and Tiger Conservation Act***, (16 U.S.C. 5301-5306, 1583). Authorizes grants to other nations and to the *CITES* Secretariat for programs directly or indirectly assisting in the conservation of rhinoceros and tigers. Prohibits the sale, importation, and exportation of products derived from any species of rhinoceros and tiger. Authorization of Appropriations: Expires September 30, 2007.

***Great Ape Conservation Act of 2000***, (16 U.S.C. 6301-6303, 1583). Authorizes grants to foreign governments, the *CITES* secretariat, and non-governmental organizations for the conservation of great apes. The funds are to be a sub-account of the Multinational Species Conservation Fund. Authorization of Appropriations: Expires September 30, 2005.

***Neotropical Migratory Bird Conservation Act of 2000***, (16 U.S.C. 6101-6109, 1583). Authorizes grants for the conservation of neotropical migratory birds in the United States and Latin America and the Caribbean, with 75 percent of the amounts made available to be expended on projects outside the United States. The funds are to be a sub-account of the Multinational Species Conservation Fund. Authorization of Appropriations: Expires September 30, 2005.

**MULTINATIONAL SPECIES CONSERVATION FUND**

| <b>Multinational Species Conservation Fund</b>       | <b>2002 Actual</b> | <b>2003 Estimate</b> | <b>Uncontrollable &amp; Related Changes (+/-)</b> | <b>Program Change (+/-)</b> | <b>2004 Budget Request</b> | <b>Change From 2003 (+/-)</b> |
|------------------------------------------------------|--------------------|----------------------|---------------------------------------------------|-----------------------------|----------------------------|-------------------------------|
| African Elephant Conservation Fund \$(000)           | 1,000              | 1,000                |                                                   |                             | 1,000                      |                               |
| Asian Elephant Conservation Fund \$(000)             | 1,000              | 1,000                |                                                   |                             | 1,000                      |                               |
| Rhinoceros and Tiger Conservation Fund \$(000)       | 1,000              | 1,000                |                                                   |                             | 1,000                      |                               |
| Great Ape Conservation Fund \$(000)                  | 1,000              | 1,000                |                                                   |                             | 1,000                      |                               |
| Neotropical Migratory Bird Conservation Fund \$(000) | 3,000              | 1,000                |                                                   | +2,000                      | 3,000                      | +2,000                        |
| Administration \$(000)<br>FTE                        | [400]<br>4         | [400]<br>3           |                                                   | +2                          | [400]<br>5                 | +2                            |
| CAM                                                  | [17]               | [TBD]                |                                                   |                             | [TBD]                      |                               |
| <b>Total, MSCF \$(000)<br/>FTE</b>                   | <b>7,000<br/>4</b> | <b>5,000<br/>3</b>   |                                                   | <b>+2,000<br/>+2</b>        | <b>7,000<br/>5</b>         | <b>+2,000<br/>+2</b>          |

**2004 Program Overview**

The Multinational Species Conservation Funds provide technical and cost-sharing grant assistance to range countries for conserving elephants, rhinoceros, tigers, great apes, neotropical birds and their habitats. The Multinational Species Conservation Funds supports DOI's draft Resource Protection Mission, aimed at sustaining biological communities, by helping to manage specific species populations to self-sustaining levels. The funds play a vital role in providing successful, on-the-ground support to range countries involved in elephant, great ape, migratory bird, rhinoceros and tiger conservation, and in generating local matching resources from these countries. Since the first grant was awarded under the *African Elephant Conservation Act* in 1990, more than 500 partners have worked with the Service on over 300 projects in 35 countries to protect and conserve these species. Since 1989, this program has leveraged more than \$70,131,200 in matching and in-kind support. The FY 2004 request will generate at least \$13,000,000 in matching funds and in-kind support. The Neotropical Migratory Bird Conservation Act Program is designed to deliver conservation through matching grants to partners in the U.S., Latin America and the Caribbean, and was first funded in FY 2002. Funding also supports the goals of the four international bird conservation plans (North American Waterfowl Management Plan, U.S. Shorebird Conservation Plan, North American Waterbird Conservation Plan, Partners in Flight).

The Service is in the process of developing a new operational performance plan that directly aligns all program activities and objectives with the Secretary's four strategic plan mission components – Resource Protection, Resource Use, Recreation, and Serving Communities. The Service's operational plan will contain new long-term and annual performance goals and measures to guide the delivery of FWS program implementation, management reform, and budget formulation. The alignment and integration of program performance with budget formulation will provide the context for transparent accountability and the

foundation for continual improvement. The Service anticipates completion of a new operational plan by fall of 2003.

### Administration

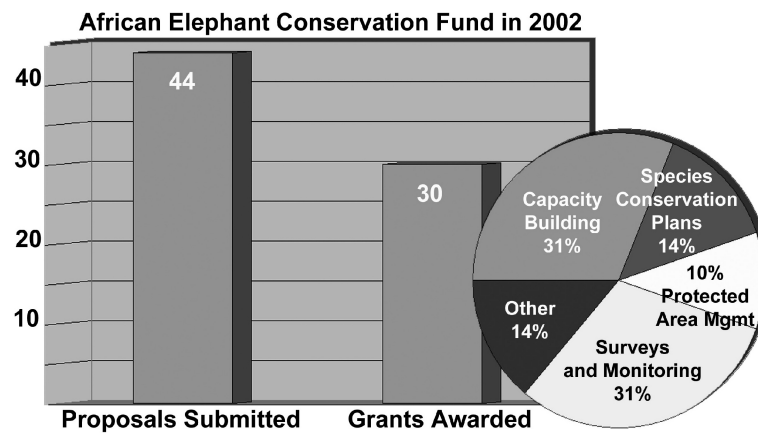
The Secretary of the Interior is authorized to use \$80,000 for general program administration for each of the grant programs. Program administrative costs represent salary and related support costs for the administration of the five grant programs.

### 2002 Program Performance Accomplishments

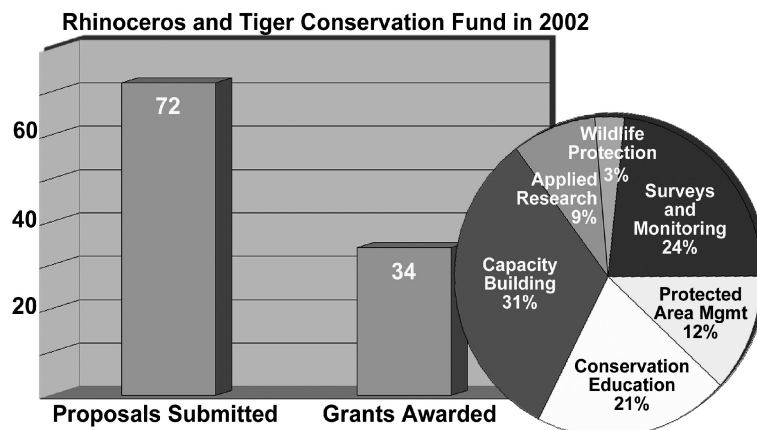
The Multinational Species Conservation Funds support the DOI draft Strategic Goal of Resource Protection by creating habitat conditions for biological communities to flourish and managing populations to self-sustaining levels for specific species.

In FY 2002, the major accomplishments in the Multinational Species Conservation Funds include:

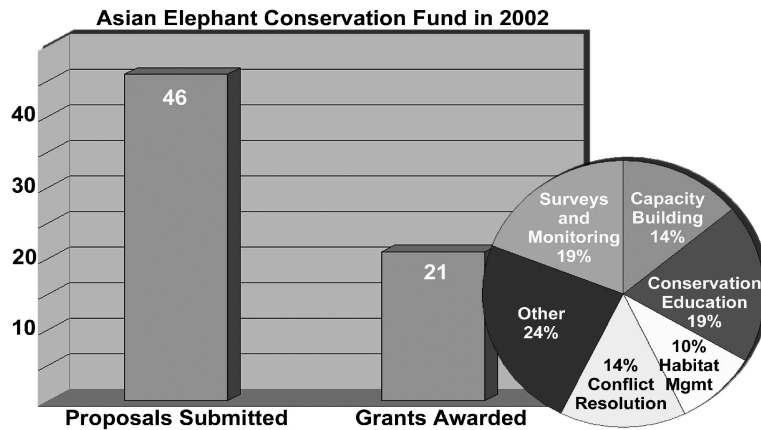
- **African Elephant Conservation (\$1,000,000):** During FY 2002 the Service received 44 proposals and awarded 30 grants to cooperators for funding African elephant conservation projects in a variety of program areas, and leveraged \$3,797,000 in matching funds.



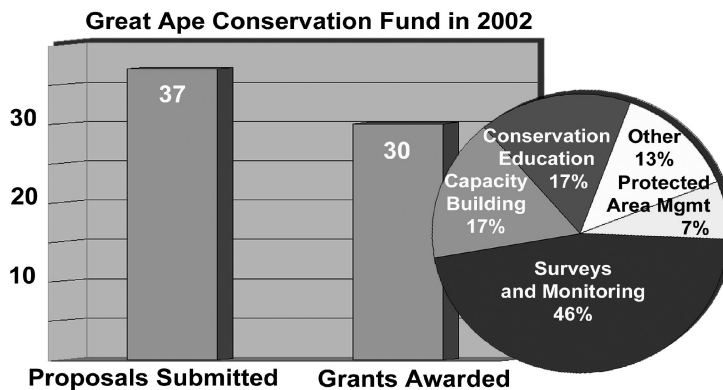
- **Rhinoceros and Tiger Conservation (\$1,000,000):** During FY 2002 the Service received 72 proposals and awarded 34 grants to cooperators for funding rhinoceros and tiger conservation projects in a variety of program areas, and leveraged \$2,044,000 in matching funds. Specific species addressed under this fund include the black, white, Javan and Great One-Horned Asian (Indian) rhinoceros.



- **Asian Elephant Conservation (\$1,000,000):** During FY 2002 the Service received 46 proposals and awarded 21 grants to cooperators for funding Asian elephant conservation projects in a variety of program areas and leveraged \$1,520,000 in matching funds.



- **Great Ape Conservation (\$1,000,000):** During FY 2002 the Service received 37 proposals and awarded 30 grants to cooperators for funding great ape conservation projects in a variety of program areas and leveraged \$1,114,000 in matching funds. Specific species addressed under this fund include the bonobo, chimpanzee, gibbon, gorilla and the orangutan.



- **Neotropical Migratory Bird Conservation (\$3,000,000):** During FY 2002 more than 280 proposals were submitted for funding consideration. The first selection of 32 grants under the Neotropical Migratory Bird Conservation Act Program were made in July 2002. Almost \$3 million was awarded to conservation organizations in the U.S., Latin America, and the Caribbean to conduct a wide range of conservation activities, including habitat restoration and securement, community outreach and education, and applied research. Several of the projects involved multiple countries, such as "Quercus and Aves", sponsored by the American Bird Conservancy, which will protect threatened oak and oak/pine habitat in along the Pacific Coast of the U.S., Guatemala, and El Salvador. Projects will be implemented in 26 countries and 17 U.S. states, ranging from Alaska to Argentina.

## 2002 Program Performance Accomplishments

| Resource Protection: Biological Communities                                                                                                                                                           | FY 2002 Plan | FY 2002 Actual | Change | Reason for Change |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|----------------|--------|-------------------|
| By September 30, 2002, 26 priority species of international concern will benefit from improved conservation efforts.                                                                                  | 26           | 26             | -      | Goal Met          |
| Note: International Wildlife Trade and International Conservation also contribute to the above goal. Details on FY 2003 performance goal estimates can be found in the International Affairs section. |              |                |        |                   |
| # of acres of important neotropical migratory bird habitat in the U.S., Latin America, and the Caribbean protected or restored.                                                                       | N/A          | 180,000        | -      | New Program       |
| Number of habitat-based individual partnerships supported.                                                                                                                                            | N/A          | 32             | -      | New Program       |

## 2003 Performance Goal Estimates

In FY 2003, significant accomplishments in the Multinational Species Conservation Funds will involve:

- **Asian Elephant Conservation:** Implement 20 new projects to conserve and protect endangered Asian elephants and their habitat. The projects will focus on Asian elephant range states and international conservation organizations, with special emphasis on countries that show increased interest in conservation action or have not previously received assistance.
- **African Elephant Conservation:** Implement 20 new projects to conserve and protect endangered African elephants and their habitat. The projects will focus on African elephant range states and international conservation organizations, with special emphasis on countries that show increased interest in conservation action or have not previously received assistance.
- **Rhinoceros and Tiger Conservation:** Implement 25 new projects to protect endangered rhinoceros and tiger species and their habitats, including nine tiger projects and eight rhinoceros projects in Asia, and eight rhinoceros projects in Africa. The projects will focus on rhinoceros and tiger range states and international conservation organizations, with special emphasis on countries that show increased interest in conservation action or have not previously received assistance.
- **Great Ape Conservation:** Implement 35 new projects to conserve and protect endangered great apes and their habitat. The projects will focus on great ape range states and international conservation organizations, with special emphasis on countries that show increased interest in conservation action or have not previously received assistance.
- **Neotropical Migratory Bird Conservation:** Implement approximately 10 new projects with \$1.0 million in FY 2004 funding matched by a minimum of \$3.0 million in partner funds. These priority projects would be supported in the U.S. and Latin American/Caribbean countries.

**Justification of Program Changes**

| Subactivity                                                    | 2004 Budget Request | Program Changes (+/-) |
|----------------------------------------------------------------|---------------------|-----------------------|
| Neotropical Migratory Bird Conservation Fund<br>\$(000)<br>FTE | 3,000<br>+2         | +2,000<br>+2          |

The FY 2004 budget request for Neotropical Migratory Bird Conservation Fund is \$3,000,000 and 2 FTE, a net program increase of \$2,000,000 and 2 FTE from the 2003 President's budget request level.

An overwhelming response was received to the first Call for Proposals for FY 2002 funding, with hundreds of proposals requesting more than \$25 million. An increase of \$2 million for FY 2004 would be expended only the highest quality and highest priority projects. The additional funds, matched at least 3:1 by partner funds, would advance the conservation of migratory birds within the Department's Trust responsibilities, and of direct benefit to the United States. Because of the partnership nature of these projects, the program strongly supports the Department's four C's strategy. Most projects are carefully planned to fit within existing efforts such as North American Waterfowl Management Plan (NAWMP) Joint Venture partnerships in the U.S. and other regions, such as the Meso-American Biological Corridor initiative in Central America.

**Relationship of Program Changes to Performance Goals**

The Service has not yet developed performance measures for this program. Measures will be developed as part of the Service's operational plan. The Service is in the process of developing a new operational performance plan that directly aligns all program activities and objectives with the Secretary's four strategic plan mission components – Resource Protection, Resource Use, Recreation, and Serving Communities. The Service's operational plan will contain new long-term and annual performance goals and measures to guide the delivery of FWS program implementation, management reform, and budget formulation. The alignment and integration of program performance with budget formulation will provide the context for transparent accountability and the foundation for continual improvement. The Service anticipates completion of a new operational plan by September 2003.

## Program Performance Summary

|                                                                                                                                                                                                                                                                                                                                                                                |                    |                  |                    |                                |                  |                                        |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|------------------|--------------------|--------------------------------|------------------|----------------------------------------|
| <b>DOI Strategic Goal: Resource Protection- <u>Biological Communities</u></b> Sustain Biological Communities on DOI Managed and Influenced Lands and Waters in a Manner Consistent with Obligations Regarding the Allocation and Use of Water                                                                                                                                  |                    |                  |                    |                                |                  |                                        |
| <b>DOI End Outcome Measure:</b> Percent of species of management concern that are managed to self-sustaining levels, in cooperation with affected States and others, as defined in approved management plans. <i>(At this time this program is not contributing to this end outcome measure. The program is using this measure as a link to the Draft DOI Strategic Plan.)</i> |                    |                  |                    |                                |                  |                                        |
| <b><u>Intermediate Strategy 1:</u></b> Create Habitat Conditions for Biological Communities to Flourish                                                                                                                                                                                                                                                                        |                    |                  |                    |                                |                  |                                        |
| Program Annual Performance Goal: Number of international species with stable or improved habitat conditions.                                                                                                                                                                                                                                                                   |                    |                  |                    |                                |                  |                                        |
| <b><u>DOI Intermediate Outcome Measure/ FWS Performance Measure</u></b>                                                                                                                                                                                                                                                                                                        | <b>2001 Actual</b> | <b>2002 Plan</b> | <b>2002 Actual</b> | <b>2003 Plan (as of 12/03)</b> | <b>2004 Plan</b> | <b>Change (2003 Plan to 2004 Plan)</b> |
| <u>Habitat Protection:</u><br># of acres (20% of long term goal) of important neotropical migratory bird habitat in U.S., Latin America, and the Caribbean protected or restored                                                                                                                                                                                               | --                 | --               | 180,000            | 60,000                         | 180,000          | +120,000                               |
| <b>FWS Workload Measures</b>                                                                                                                                                                                                                                                                                                                                                   |                    |                  |                    |                                |                  |                                        |
| <u>Habitat Protection:</u><br># individuals trained on habitat conservation                                                                                                                                                                                                                                                                                                    | ---                | ---              | ---                | ---                            | 320              | ---                                    |
| # of habitat-based individual partnerships supported                                                                                                                                                                                                                                                                                                                           | ---                | ---              | 32                 | 11                             | 32               | +21                                    |
| # partners engaged in habitat management                                                                                                                                                                                                                                                                                                                                       | ---                | ---              | ---                | ---                            | 75               | ---                                    |
| # habitat reviews conducted                                                                                                                                                                                                                                                                                                                                                    | ---                | ---              | ---                | ---                            | 10               | ---                                    |
| # habitat management plans developed/supported                                                                                                                                                                                                                                                                                                                                 | ---                | ---              | ---                | ---                            | 19               | ---                                    |
| <b><u>Intermediate Strategy 2:</u></b> Manage Populations to Self-Sustaining Levels for Specific Species                                                                                                                                                                                                                                                                       |                    |                  |                    |                                |                  |                                        |
| <b><u>DOI Intermediate Outcome Measure</u></b>                                                                                                                                                                                                                                                                                                                                 | <b>2001 Actual</b> | <b>2002 Plan</b> | <b>2002 Actual</b> | <b>2003 Plan (as of 12/03)</b> | <b>2004 Plan</b> | <b>Change (2003 Plan to 2004 Plan)</b> |
| <u>Meet Species-Specific International Obligations:</u><br># of such species, ( which meet species-specific international obligations) which benefit from improved conservation efforts                                                                                                                                                                                        | 25                 | 26               | 26                 | 29                             | 31               | +2                                     |
| <b><u>DOI Intermediate Outcome Measure/ FWS Workload Measures</u></b>                                                                                                                                                                                                                                                                                                          | <b>2001 Actual</b> | <b>2002 Plan</b> | <b>2002 Actual</b> | <b>2003 Plan (as of 12/03)</b> | <b>2004 Plan</b> | <b>Change (2003 Plan to 2004 Plan)</b> |
| <u>Meet Species-Specific International Obligations:</u><br># individuals trained on species management                                                                                                                                                                                                                                                                         | ---                | ---              | ---                | ---                            | 120              | ---                                    |
| # partners engaged in species conservation                                                                                                                                                                                                                                                                                                                                     | ---                | ---              | ---                | ---                            | 45               |                                        |

## MULTINATIONAL SPECIES CONSERVATION FUND

|                                                                                                                                                                                                                                    |     |         |     |         |         |         |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|---------|-----|---------|---------|---------|
| # species reviews conducted                                                                                                                                                                                                        | --- | ---     | --- | ---     | 5       |         |
| # species management plans developed/supported                                                                                                                                                                                     | --- | ---     | --- | ---     | 13      | ---     |
| # permit requests processed                                                                                                                                                                                                        | --- | ---     | --- | 6,000   | 6,300   | +300    |
| # species reviews conducted ( <i>CITES</i> export program)                                                                                                                                                                         | --- | ---     | --- | 5       | 7       | +2      |
| #species management plans supported (States/tribes)                                                                                                                                                                                | --- | ---     | 113 | 120     | 132     | +12     |
| # individual <i>CITES</i> tags annually                                                                                                                                                                                            | --- | 363,000 | --- | 389,000 | 400,000 | +11,000 |
| # consultations conducted/biological opinions issued                                                                                                                                                                               | --- | ---     | --- | 600     | 630     | +30     |
| Other Department End Outcome Goals and Intermediate Goals Supported by These Funds:                                                                                                                                                |     |         |     |         |         |         |
| 1) <b>Resource Protection - Biological Communities</b> (Goal 2), Strategy 3: Improve information and assessments used for decision making (See International Affairs / International Wildlife Trade and International Conservation |     |         |     |         |         |         |



Standard Form 300

DEPARTMENT OF THE INTERIOR  
FISH AND WILDLIFE SERVICE  
MULTINATIONAL SPECIES CONSERVATION FUND

| <b>Program and financing (in thousands of dollars)</b>              |                        |                          |                          |
|---------------------------------------------------------------------|------------------------|--------------------------|--------------------------|
| <b>Identification code 14-1652-0-1-303</b>                          | <b>2002<br/>Actual</b> | <b>2003<br/>Estimate</b> | <b>2004<br/>Estimate</b> |
| <b>Obligations by program activity:</b>                             |                        |                          |                          |
| 00.01 African Elephant Conservation projects                        | 2,044                  | 1,002                    | 1,020                    |
| 00.02 Asian Elephant Conservation Projects                          |                        | 995                      | 1,020                    |
| 00.03 Rhinoceros/Tiger Conservation Projects                        | 1,027                  | 970                      | 1,020                    |
| 00.04 Great Ape Conservation Fund                                   | 1,236                  | 970                      | 1,020                    |
| 00.05 Neotropical Migratory Bird Conservation                       | 225                    | 1,370                    | 1,410                    |
| 00.00 Administration                                                | 407                    | 400                      | 400                      |
| 10.00 Total obligations                                             | 6,105                  | 5,707                    | 5,890                    |
| <b>Budgetary resources available for obligation:</b>                |                        |                          |                          |
| 21.40 Unobligated balance available, start of year                  | 1,773                  | 2,854                    | 2,147                    |
| 22.00 New budget authority (gross)                                  | 7,000                  | 5,000                    | 7,000                    |
| 22.10 Resources available from recoveries of prior year obligations | 186                    |                          |                          |
| 23.90 Total budgetary resources available for obligation            | 8,959                  | 7,854                    | 9,147                    |
| 23.95 Total new obligations                                         | -6,105                 | -5,707                   | -5,890                   |
| 24.40 Unobligated balance available, end of year                    | 2,854                  | 2,147                    | 3,257                    |
| <b>New budget authority (gross), detail:</b>                        |                        |                          |                          |
| 40.00 Appropriation (special fund, definite)                        | 7,000                  | 5,000                    | 7,000                    |
| 40.76 Rescission of authority                                       | 0                      | 0                        | 0                        |
| 70.00 Total new budget authority (gross)                            | 7,000                  | 5,000                    | 7,000                    |
| <b>Change in unpaid obligations:</b>                                |                        |                          |                          |
| 72.40 Obligated balance, start of year                              | 3,044                  | 4,807                    | 4,914                    |
| 73.10 Total new obligations                                         | 6,105                  | 5,707                    | 5,890                    |
| 73.20 Total outlays (gross) (-)                                     | -4,156                 | -5,600                   | -6,400                   |
| 73.45 Adjustments in unexpired accounts (-)                         | -186                   |                          |                          |
| 74.40 Obligated balance, end of year                                | 4,807                  | 4,914                    | 4,404                    |
| <b>Outlays (gross), detail:</b>                                     |                        |                          |                          |
| 86.90 Outlays from new discretionary authority                      | 2,909                  | 3,500                    | 4,900                    |
| 86.93 Outlays from current authority                                | 1,247                  | 2,100                    | 1,500                    |
| 87.00 Total outlays (gross)                                         | 4,156                  | 5,600                    | 6,400                    |
| <b>Net budget authority and outlays:</b>                            |                        |                          |                          |
| 89.00 Budget authority                                              | 7,000                  | 5,000                    | 7,000                    |
| 90.00 Outlays                                                       | 4,156                  | 5,600                    | 6,400                    |

**MULTINATIONAL SPECIES CONSERVATION FUND**

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Standard Form 300

**DEPARTMENT OF THE INTERIOR  
FISH AND WILDLIFE SERVICE  
MULTINATIONAL SPECIES CONSERVATION FUND**

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**Object classification (in thousands of dollars)**

| <b>Identification code 14-1652-0-1-303</b>                       | <b>2002<br/>Actual</b> | <b>2003<br/>Estimate</b> | <b>2004<br/>Estimate</b> |
|------------------------------------------------------------------|------------------------|--------------------------|--------------------------|
| Personnel compensation:                                          |                        |                          |                          |
| 11.1 Full-time permanent                                         | 295                    | 230                      | 391                      |
| 11.3 Other than full-time permanent                              | 0                      | 3                        | 3                        |
| 11.5 Other personnel compensation                                | 0                      | 2                        | 2                        |
| 11.9 Total personnel compensation                                | 295                    | 235                      | 396                      |
| 12.1 Civilian personnel benefits                                 | 70                     | 54                       | 92                       |
| 21.0 Travel and transportation of persons                        | 21                     | 22                       | 22                       |
| 22.0 Transportation of things                                    | 16                     |                          |                          |
| 24.0 Printing & Reproduction                                     | 1                      | 1                        | 1                        |
| 25.2 Other Services                                              | 2                      | 2                        | 2                        |
| 25.3 Purchases of goods and services from<br>government accounts | 17                     | 17                       | 18                       |
| 26.1 Office Supplies and Materials                               | 51                     | 10                       | 10                       |
| 31.0 Equipment                                                   | 161                    | 164                      | 167                      |
| 41.0 Grants, subsidies, and contributions                        | 5,471                  | 5,201                    | 5,181                    |
| 99.9 Total obligations                                           | 6,105                  | 5,707                    | 5,890                    |

**Personnel Summary**

| <b>Identification code 14-1652-0-1-303</b> | <b>2002<br/>Actual</b> | <b>2003<br/>Estimate</b> | <b>2004<br/>Estimate</b> |
|--------------------------------------------|------------------------|--------------------------|--------------------------|
| Total compensable workyears:               |                        |                          |                          |
| Full-time equivalent employment            | 4                      | 3                        | 5                        |
| Average Salary Cost per FTE                | 73,750                 | 76,798                   | 78,227                   |